

# DEPARTMENT OF COMMUNITY AND ECONOMIC DEVELOPMENT Planning Division

# **NEGATIVE DECLARATION**

Notice is hereby given that the City of Hayward finds that no significant effect on the environment as prescribed by the California Environmental Quality Act of 1970, as amended will occur for the following proposed project:

#### I. PROJECT DESCRIPTION:

The proposed project involves an amendment to the provisions of the Public Utilities Chapter of the Hayward Municipal Code, which require connection to the public sewer system if a property is within 200 feet of such system. Specifically, the amendment would allow a property in the Mt. Eden Annexation area that is legally serviced by a private septic system up to 10 years after annexation to connect to the public sewer system, provided certain conditions are met. Those conditions are: 1) there be no changes in use on the property, addition of facilities or other changes that increase the sewer discharge, 2) evidence is submitted annually that indicates the septic system is operating properly and 3) a notice is recorded on the property indicating the property will be required to connect to the public sewer system if failure of the septic system occurs, if expansion of use resulting in increased sewer discharge occurs or when the 10-year timeframe expires, whichever first occurs. (See attached proposed ordinance).

## II. FINDING PROJECT WILL NOT SIGNIFICANTLY AFFECT ENVIRONMENT:

The proposed project will have no significant effect on the area's resources, cumulative or otherwise.

#### **III. FINDINGS SUPPORTING DECLARATION:**

- 1. The project has been reviewed according to the standards and requirements of the California Environmental Quality Act (CEQA) and an Initial Study Environmental Checklist Form (attached) has been completed for the proposed project. The Initial Study has determined that the proposed project could not result in significant effects on the environment.
- 2. The proposed amendment would allow delays in connecting to the public sewer system while requiring annual proof that effected septic systems are functioning properly, thereby helping to ensure negative environmental impacts related to sewer discharge do not exist.

# IV. PERSON WHO PREPARED INITIAL STUDY: David Rizk, AICP, Associate Planner, City of Hayward

Dated: September 20, 2004

# V. COPY OF INITIAL STUDY IS ATTACHED

For additional information, please contact David Rizk at the City of Hayward Planning Division, 777 B Street, Hayward, CA 94541-5007 or telephone (510) 583-4004

#### **DISTRIBUTION/POSTING**

- · Provide copies to project applicants and all organizations and individuals requesting it in writing.
- Reference in all public hearing notices to be distributed 20 days in advance of initial public hearing and/or published once in Daily Review 20 days prior to hearing.
  - · Project file.
  - Post immediately upon receipt at the City Clerk's Office, the Main City Hall bulletin board, and in all City library branches, and do not remove until the date after the public hearing.



#### **Environmental Checklist Form**

#### 1. <u>Project title:</u>

An amendment to the provisions of the Public Utilities Chapter of the Hayward Municipal Code related to connection to the public sewer system for properties in the Mt. Eden Annexation area.

#### 2. Lead agency name and address:

City of Hayward 777 B Street Hayward, CA 94541

#### 3. Contact person and phone number and e-mail address:

David Rizk, AICP, (510) 583-4004, david.rizk@hayward-ca.gov

#### 4. Project location:

Citywide

#### 5. <u>Project sponsor's name and address:</u>

City of Hayward Planning Director 777 B Street Hayward, CA 94541

#### 6. General Plan:

Industrial Corridor, Medium Density Residential, Retail and Office Commercial

#### 7. Zoning:

Medium Density Residential (RM), Industrial (I), Light Manufacturing, Planning/Research and Development (LM), Neighborhood Commercial (CN)

#### 8. Description of project:

The proposed project involves an amendment to the provisions of the Public Utilities Chapter of the Hayward Municipal Code. Specifically, the amendment would allow a property in the Mt. Eden Annexation area that is legally serviced by a private septic system up to 10 years after annexation to connect to the public sewer system, provided certain conditions are met. Those conditions are: 1) there be no changes in use on the property, addition of facilities or other changes that increase the sewer discharge, 2) evidence is submitted annually that indicates the septic system is operating properly and 3) a notice is recorded on the property indicating the property will be required to connect to the public sewer system if failure of the septic system occurs, if expansion of use resulting in increased sewer discharge occurs or when the 10-year timeframe expire, whichever first occurs. (See attached proposed ordinance).

## 9. <u>Surrounding land uses and setting:</u>

Various industrial uses to the west, north and south, mobile home park to the northeast and single-family residential uses to the east and southeast.

#### 10. Other public agencies whose approval is required:

None.

# ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

	vironmental factors checked be pact that is a "Potentially Sign				
	Aesthetics		Agriculture Resources	П	Air Quality
同	Biological Resources	П	Cultural Resources	П	Geology /Soils
	Hazards & Hazardous Materials		Hydrology / Water Quality		Land Use / Planning
	Mineral Resources		Noise		Population / Housing
	Public Services		Recreation		Transportation/Traffic
	Utilities / Service Systems		Mandatory Findings of Signi	ficano	ce
	RMINATION:				
On the	basis of this initial evaluation:				
	I find that the proposed proj a NEGATIVE DECLARAT		OULD NOT have a significant will be prepared.	effect	on the environment, and
	there will not be a signific	ant eff	project could have a significated in this case because revise t proponent. A MITIGATED	sions	in the project have been
	I find that the proposed pr ENVIRONMENTAL IMPA		MAY have a significant effect EPORT is required.	t on	the environment, and an
	significant unless mitigated adequately analyzed in an e- been addressed by mitigation	l" impa earlier on mea ITAL l	MAY have a "potentially signated on the environment, but a document pursuant to applical asures based on the earlier and IMPACT REPORT is required.	t leas ble le llysis	t one effect 1) has been gal standards, and 2) has as described on attached
	because all potentially sign or NEGATIVE DECLARA or mitigated pursuant to tha	ificant TION t earlie	project could have a significate effects (a) have been analyzed pursuant to applicable standarer EIR or NEGATIVE DECLATION posed upon the proposed project.	d ade ds, ar ARAT	quately in an earlier EIR and (b) have been avoided TON, including revisions
Signa	uture				deptember 20, 2004 ate
	d Rizk, AICP ed Name				ity of Hayward gency

# **ENVIRONMENTAL ISSUES:**

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
I. <b>AESTHETICS</b> Would the project:				
a) Have a substantial adverse effect on a scenic vista?				$\boxtimes$
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				
c) Substantially degrade the existing visual character or quality of the site and its surroundings?				
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				
II. AGRICULTURE RESOURCES: In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland. Would the project:				
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?				$\boxtimes$
c) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?				
III. <b>AIR QUALITY</b> Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:				
a) Conflict with or obstruct implementation of the applicable air quality plan?				
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?				$\boxtimes$

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				
d) Expose sensitive receptors to substantial pollutant concentrations?				
e) Create objectionable odors affecting a substantial number of people?				
IV. BIOLOGICAL RESOURCES Would the project:				
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?				
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				
V. CULTURAL RESOURCES Would the project:				
a) Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?				
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?				
c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impaci
d) Disturb any human remains, including those interred outside of formal cemeteries?				
VI. GEOLOGY AND SOILS Would the project:				
a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.				
ii) Strong seismic ground shaking?				$\boxtimes$
iii) Seismic-related ground failure, including liquefaction?				$\boxtimes$
iv) Landslides?				$\boxtimes$
b) Result in substantial soil erosion or the loss of topsoil?				$\boxtimes$
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				
e) Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?				
VII. HAZARDS AND HAZARDOUS MATERIALS - Would the project:				
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?  Although the effected properties are located within the Hayward Executive Airport Master Plan area, no safety hazard would be expected to be generated as a result of the project, since the proposed Code amendment would require evidence to be submitted annually showing the involved septic systems are functioning properly.				
f) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				
g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
h) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				
VIII. HYDROLOGY AND WATER QUALITY Would the project:				
a) Violate any water quality standards or waste discharge requirements?				
b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
f) Otherwise substantially degrade water quality?				
g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				
h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				
i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				
j) Inundation by seiche, tsunami, or mudflow?				
IX. LAND USE AND PLANNING - Would the project:				
a) Physically divide an established community?				
b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?  The proposed text amendment would establish an exception to the sewer connection provisions for certain properties in the Mt. Eden Annexation area; however, the proposed amendment would require evidence to be submitted annually showing the involved septic systems are functioning properly.				
c) Conflict with any applicable habitat conservation plan or natural community conservation plan?				
X. MINERAL RESOURCES Would the project:				
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				
b) Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				
XI. NOISE - Would the project result in:				
a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				
c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				
XII. POPULATION AND HOUSING Would the project:				
a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				$\boxtimes$
c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				
XIII. PUBLIC SERVICES				
a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
Fire protection?				
Police protection?				
Schools?				
Parks?				
Other public facilities?				

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
XIV. RECREATION				
a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				
b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				
XV. TRANSPORTATION/TRAFFIC Would the project:				
a) Cause an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?				
b) Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?				
c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				
d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				
e) Result in inadequate emergency access?				
f) Result in inadequate parking capacity?				
g) Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				
XVI. UTILITIES AND SERVICE SYSTEMS - Would the project:				
a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				
The proposed amendment would not impact such requirements.				
b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				$\bowtie$

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				
e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				
f) Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				
g) Comply with federal, state, and local statutes and regulations related to solid waste?				
XVII. MANDATORY FINDINGS OF SIGNIFICANCE				
a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?				
c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				

# ORDINANCE NO. 04-

AN ORDINANCE AMENDING SECTION 11-3.201 OF CHAPTER 11, ARTICLE 3 OF THE HAYWARD MUNICIPAL CODE, ESTABLISHING AN EXCEPTION TO THE REQUIREMENT TO CONNECT TO THE PUBLIC SEWER SYSTEM FOR CERTAIN PROPERTIES IN THE MT. EDEN ANNEXATION AREA

THE CITY COUNCIL OF THE CITY OF HAYWARD DOES HEREBY ORDAIN AS FOLLOWS:

Section 1. FINDINGS. The proposed text amendment relates to establishing an exception to the provisions of the Public Utilities Chapter of the Municipal Code that require connection to the public sewer system if a property is within 200 feet of such system. Specifically, the text amendment would allow properties in the Mt. Eden Annexation area up to 10 years to connect to the public sewer system, provided certain conditions are met. A related application for a Zone Change (Application PL-2004-0313 ZC) is proposed via adoption of Ordinance No. 04-\_\_\_. The City Council incorporates by reference the findings and approvals contained in companion Resolution No. 04-\_\_\_, associated with the proposed annexation.

The City Council finds and determines as follows:

- A. The proposed text amendment will minimize fiscal impacts on residents and owners in the Mt. Eden Annexation area by allowing them up to 10 years to connect their properties to the public sewer system, provided their existing septic systems are operating sufficiently and provided no expansion of use occurs that would generate additional sewer discharge.
- B. The proposed text amendment is in conformance with the purposes of all applicable, officially adopted policies and plans, since potential health hazards related to wastewater disposal for a limited number of properties would be addressed by requiring connection to the public sewer system should a private septic system fail.
- C. Streets and public facilities, proposed to be improved with annexation, are currently adequate to support the existing uses potentially affected by the text amendment.

Section 2. SCOPE. The proposed text amendment is associated with the properties in the Mt. Eden Annexation Area, which are identified in the attached map, Exhibit "A" and the attached list of potentially affected properties, Exhibit "B," incorporated herein by reference.

Section 3. TEXT CHANGE. Chapter 11, Article 3, Section 11-3.201 of the Hayward Municipal Code related to requirements to connect to the municipal sewer system is hereby amended as follows:

"SEC. 11-3.201 DUTY TO CONNECT TO MUNICIPAL SEWER.

The owner of any property used for human occupancy, employment, recreation, or other purpose, which abuts on any street, alley or right of way in which there is located a public sanitary sewer of the City, is hereby required at the owner's expense to install suitable toilet facilities therein, and to connect such facilities directly with said public sewer in accordance with the provisions of this Article, within ninety (90) days after date of official notice to do so provided that said public sewer is within two hundred (200) feet of the property line, except:

- (a) aAny owner receiving such notice may apply in writing to the City Manager before expiration of said ninety (90) day period for a permit to delay the installation of such a sewer service not to exceed one (1) year if the owner can furnish sufficient evidence to the City Manager that:
  - (a1) Connection to the sewer at this time would be impractical due to personal hardship; and
  - (b2) The premises are now served by a septic tank; and
  - (e3) By written report of the Alameda County Department of Environment Health, the septic tank is operating efficiently now and that its continued operation would not create a hazard to public health

Upon receipt of such evidence to the City Manager's satisfaction, the said extension of time for completing the connection may be granted in writing. Such a delay shall not be subject to further extensions.

- (b) Any property legally serviced by a private septic system in the Mt. Eden Annexation area can delay connecting to the public sewer system for up to 10 years from the effective date of the annexation, provided that:
  - (1) The owner of the affected property receiving official notice to connect to the public sewer system submits a written notice to the Director of Public Works within 90 days of receipt of such notice, indicating he/she wishes to delay connection;
  - (2) There are no changes in use on the property, addition of facilities or other changes that increase the sewer discharge; and
  - (3) The owner of the affected property provides written evidence to the City annually by December of each calendar year that the septic system is operating properly. Evidence can take the form of an inspection report by a licensed plumbing contractor with experience in inspecting septic systems or the Alameda County Department of Environmental Health.

Upon receipt of such evidence to the City Manager's satisfaction, the said extension of time for completing the connection may be granted in writing. Such a delay shall not be subject to further extensions.

Owners of properties affected by this exception shall be required to record with the Alameda County Recorder's Office a notice indicating that the property will be required to connect to the public sewer system upon written notice from the City of Hayward if failure of the septic system occurs, if expansion

of use resulting in increased sewer discharge occurs or when the 10-year timeframe expires, whichever first occurs.

Properties that connect to the City system will be required to pay all connection charges in effect at the time of connection."

<u>Section 4.</u> <u>SEVERANCE.</u> Should any part of this ordinance be declared by a final decision by a court or tribunal of competent jurisdiction to be unconstitutional, invalid or beyond the authority of the City, such decision shall not affect the validity of the remainder of this ordinance, which shall continue in full force and effect, provided that the remainder of the ordinance, absent the excised portion, can be reasonably interpreted to give effect to intentions of the City Council.

<u>Section 5.</u> <u>EFFECTIVE DATE.</u> This ordinance shall apply only if annexation of the involved properties is approved, and shall become effective upon the effective date of such annexation.

INTRODUCED at a regular meeting of the City Council of the City of Hayward, held theay of, 2004, by Council Member
ADOPTED at a regular meeting of the City Council of the City of Hayward, held the day of, 2004, by the following votes of members of said City Council:
AYES: COUNCIL MEMBERS: MAYOR:
NOES: COUNCIL MEMBERS:
ABSTAIN: COUNCIL MEMBERS:
ABSENT: COUNCIL MEMBERS:
APPROVED:
DATE:
ATTEST:

APPROVED AS TO FORM:

City Attorney of the City of Hayward